Planning Committee 13 March 2019 Item 3 k

Application Number:	19/10066 Application by Hampshire County Council
Site:	BLUE HAZE LANDFILL SITE, VERWOOD ROAD, SOMERLEY,
	ELLINGHAM, HARBRIDGE & IBSLEY BH24 3QE
Development:	Variation of conditions 1, 3 and 4 of Planning Permission
	07/90183 to extend the time to complete the importation of waste
	to the landfill until 2029, revise the landfill phasing and phasing of
	restoration, and the completion of landfill restoration by 2031
Applicant:	Mr Dimond
Target Date:	13/03/2019

RECOMMENDATION:	Raise No Objection; subject to conditions
Case Officer:	Arleta Miszewska

## 1 REASON FOR COMMITTEE CONSIDERATION

Discretion of the Development Services Manager

#### 2 DEVELOPMENT PLAN AND OTHER CONSTRAINTS

Countryside Aerodrome Safeguarding Zone Plan Area Planning Agreement SINC River Avon Catchment Area

## 3 DEVELOPMENT PLAN, OBJECTIVES AND POLICIES

## Core Strategy

**Objectives** 

- 1. Special qualities, local distinctiveness and a high quality living environment
- 2. Climate change and environmental sustainability
- 4. Economy
- 7. The countryside

Policies

CS2: Design quality CS3: Protecting and enhancing our special environment (Heritage and Nature

Conservation)

## Local Plan Part 2 Sites and Development Management Development Plan Document

DM2: Nature conservation, biodiversity and geodiversity

#### Hampshire Minerals and Waste Plan

## 4 RELEVANT LEGISLATION AND GOVERNMENT ADVICE

Section 38 Development Plan Planning and Compulsory Purchase Act 2004 National Planning Policy Framework

#### 5 RELEVANT SUPPLEMENTARY PLANNING GUIDANCE AND DOCUMENTS

None

#### 6 RELEVANT PLANNING HISTORY

- 6.1 18/11225 Scoping Opinion for extension of time for landfilling and ancillary waste management operations. 22/10/2018. Opinion Given
- 6.2 15/10979 Construction and operation of a plant for the processing of road sweepings and gully waste to recover material suitable for use in landfill restoration. 09/12/2015. Granted Temporary by County
- 6.3 11/97613 Variation of Condition 3 of Planning Permission 07/90182 to allow extended hours of operation of the Waste Transfer Station on Saturdays (0700-1630). 21/10/2011. Granted Temporary by County
- 6.4 08/92516 Installation of four landfill gas engines; replacement landfill gas flare; gas scrubbing equipment; control cabin; leachate treatment facility; associated plant within a secure compound. 18/09/2008. Granted by County
- 6.5 07/90183 Non compliance with condition 3 of planning permission
  06-88024 for a revised phasing & restoration programme. 16/08/2007.
  Granted by County
- 6.6 06/88472 Development of temporary Waste Transfer Station (WTS). 27/10/2006. Granted by County

#### 7 PARISH / TOWN COUNCIL COMMENTS

Ellingham, Harbridge and Ibsley Parish Council: recommend a shorter extension of time of up to 2026; requests that monitoring of the site is undertaken to ensure compliance with planning permission; and that consideration is given to increased pressure to the road network, especially in combination with housing developments in Alderholt.

#### 8 COUNCILLOR COMMENTS

None received

#### 9 CONSULTEE COMMENTS

9.1 Environmental Health (Pollution): raise no concerns subject to submission of an amended dust management plan and the imposition of the following noise relevant conditions:

#### 10 REPRESENTATIONS RECEIVED

None. Publicity undertaken by Hampshire County Council.

## 11 CRIME & DISORDER IMPLICATIONS

No relevant considerations

## 12 LOCAL FINANCE CONSIDERATIONS

Local financial considerations are not material to the decision on this application.

#### 13 WORKING WITH THE APPLICANT/AGENT

Not relevant as Hampshire County Council is the determining authority.

#### 14 ASSESSMENT

- 14.1 The application site is located within Blue Haze Landfill site located within the centre of Ringwood Forest and accessed from the B3081. The Landfill Site has been in operation since 1999 and now hosts a Waste Transfer Centre, landfill gas utilisation plant, leachate treatment plant and road sweepings and gully waste processing plant.
- 14.2 This application has been submitted to Hampshire County Council as the Planning Authority for Minerals and Waste. This Authority is a consultee in the process. The application seeks planning permission for a variation of conditions of Planning Permissions 07/90183 to extend the existing temporary permission to landfill and ancillary waste management operations at Blue Haze Landfill Site due to the presence of remaining void because of slow down of importation of waste for landfill meaning the site is not ready for restoration by the current permitted deadline conditioned by Planning Permission 07/90183.
- 14.3 Alongside this application, the following applications have also been submitted and are also on this agenda:
  - i) Variation of condition 2 of Planning Permission 08/92516 to extend the time for the use of the landfill gas utilization plant and leachate compound until 2040, consistent with the approved leachate treatment plant until March 2040, which is dealt with under 19/10063; Item 3(h) on this agenda.
  - ii) Variation of condition 2 of Planning Permission 11/97613 to extend the time for the use of the Waste Transfer Station until 2030, which is dealt with under 19/10064; Item 3(i) on this agenda
  - iii) Variation of condition 1 of Planning Permission 15/10979 to extend the time for the use of road sweepings and gully waste plant until 2029, which is dealt with under 19/10065; Item 3(j) on this agenda
- 14.4 The submitted Planning Statement explains that the volumes of non-hazardous waste being delivered to Blue Haze for disposal have reduced over time. The original planning application envisaged a landfill void of approximately 4 million m3 with a waste input including cover soils of 200,000 tonnes per annum. However, over the last 5 years the landfill input rates have decreased from 186,738 tonnes in 2013 to 137,425 tonnes in 2017, with inputs for 2018 anticipated to be approximately 100,000 tonnes. At the end of 2017 the remaining landfill void was estimated at 1 million m3.

- 14.5 In Hampshire, Blue Haze is the only remaining active non-hazardous landfill site and has sufficient void to maintain a landfill disposal route for residual waste to the end of the current contract with Hampshire, Southampton and Portsmouth councils.
- 14.6 It is therefore proposed to extend the period for landfilling operations at Blue Haze until the end of 2029 to ensure that the remaining landfill void is fully utilised as part of an integrated solution to the management of the municipal waste stream.
- 14.7 The operation of the site would remain unchanged with the duration of the operation being extended out to ensure the available landfill capacity is fully utilised and the site is restored to pre-approved levels.
- 14.8 The continued landfilling operations also require the retention of the gas utilization plant and leachate compound until 2040, consistent with the approved leachate treatment plant, which is dealt with under 19/10063. In addition, a further planning application seeks to extend the timescale for operating the waste transfer station until 2030 (19/10064). A separate planning application seeks approval to extend the period for operating the road sweepings and gully waste processing plant until the end of 2029 (19/10065). This operation would assist in the recovery of material suitable for use in the restoration of the landfill.
- 14.9 As to the phasing of the scheme, it is anticipated that the landfill operations will cease in 2029 and the land will be restored by 2031. The phasing plan is also proposed to be altered, due to operational reasons explained in the submitted Planning Statement. The revised phasing of restoration of the land involves works starting within the southern parts of the site and then continuing towards the northern parts of the site, as shown on submitted plan 1215/2062/27. The proposed land restoration includes the provision deciduous woodland scrub, sandy dry heathland and balancing ponds at the north-east and south-west corners of the site.
- 14.10 Furthermore, due to shortage of indigenous soil for the final restoration of the land, it is necessary to import subsoils to Blue Haze. Those soils are proposed to be processed through a small scale mobile soil screening operation. Whilst the plant would generate additional noise, the level of noise would not go above the level of background noise of the site.
- 14.11 As to traffic and highways implications, the site is proposed to operate as originally approved and the current access arrangements are not proposed to be altered. It is anticipated that daily vehicle movement would continue to decrease as volumes of waste decrease.
- 14.12 The existing hours of operation are not proposed to change.
- 14.13 The application also seeks to retain all buildings used in association with the landfill operations.
- 14.14 The site and the associated activities are regulated by Environmental Permit issued by Environment Agency. The Permit ensures that the operations pose no risk of pollution of the environment, harm to human health or detriment to communities.

- 14.15 The proposed development is listed in Schedule 2 of the Environmental Impact Assessment Regulations 2017. Screening opinion was requested from HCC and it was considered that the close proximity of the site and waste travel to sensitive sites, such as the National Park, Cranborne Chase AONB, the SINCs and the SSSIs, the development is an EIA development. Consequently, this application is accompanied by an Environmental Statement.
- 14.16 The variation of conditions 1, 3 and 4 of Planning Permission 07/90183 to extend the time to complete the importation of waste to the landfill until 2029, revise the landfill phasing and phasing of restoration, and the completion of landfill restoration by 2031 would be consistent with Core Strategy policies and objectives and the Hampshire Minerals and Waste Plan. The proposal would affect only a limited area within the Blue Haze Landfill Site and there is no evidence that the proposal would have an adverse impact on the surrounding environment. Because the site is not in close proximity to residential properties, there is no reason to suppose that the continuation of the approved use would adversely affect the amenity of local residents. As such, it is considered that there is no reason to raise an objection to what is proposed.
- 14.17 In respect of comments made by the New Forest District Council Environmental Health, Officers concur with the recommendation and in particular the need for conditions relevant to noise, dust and hours of operation.

Turning to comments made by the Ellingham Harbridge & Ibsley Parish Council, Officers are satisfied that in light of the conditions recommended by Environmental Health in respect of noise, dust and hours of operation as well as no objections raised by HCC Highways, the timeframe of the site operations could be extended as proposed without causing unacceptable adverse impact on residential amenity and the highway network.

#### 15. **RECOMMENDATION**

# Raise no objection; subject to the imposition of the conditions as set out below:

1. No heavy goods vehicle shall enter or leave the site and no plant and machinery shall be operated except between the hours of 0700 to 1800 Monday to Friday (except on recognised public holidays, apart from 25 and 26 December, when the hours are restricted to between 0800 and 1630 for the receipt of domestic and household waste recycling centre waste), 0700 and 1630 on Saturday and 0800 to 1630 on Sunday (for the receipt of domestic and household waste recycling centre waste).

Reason: In the interest of local amenity.

2. Noise from operations on the site (unless otherwise agreed in writing by the Waste Planning Authority in relation to noise caused by initial site preparation works/temporary development) including both fixed plant and mobile machinery shall not exceed 55dB(A) LAeq, 1 hour (freefield) as measured at the façade of the nearest houses and the operators shall take such measures, including insulation of plant and machinery and the provision of acoustic screening as may be necessary to ensure that this noise level is not exceeded.

Reason: To safeguard the amenity of the area.

 Noise monitoring shall be carried out in accordance with the scheme approved on 16 November 2005 under Planning Permission No. 00060405M.

Reason: To safeguard the amenity of the area.

4. The odour suppression scheme approved 9 May 2006 (06/88024) shall be implemented for the duration of the permission.

Reason: In the interest of local amenity.

5. The scheme for the acoustic protection of Blue Haze Kennels , approved 15 June 2000 under Planning Permission No. 00060405M, shall be implemented for the duration of the permission.

Reason: In the interest of local amenity.

6. An amended dust management plan shall be submitted within 2 months of the date of this permission to take into account the screening activities at the site. This plan shall be agreed by the Minerals Planning Authority in writing and shall be implemented for the duration of the permission.

Reason: To protect public health and residential amenity.

7. The use of screening equipment shall be permitted between the hours of 08:00hrs at 18:00hrs Monday to Friday and 09:00hrs and 13:00hrs on Saturdays, with no screening activities permitted on Sundays or Public Holidays.

Reason: To protect public health and residential amenity

**Further Information:** Arleta Miszewska Telephone: 023 8028 5588

